

Integration of Adults with Autism into the Whole of Society:

Supplemental Security Income; Social Security Disability Insurance / Disabled Adult Child

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Introduction

- Two SSA disability programs with different rules
 - Poverty Program: Supplemental Security Income (SSI), with Medi-Cal (most minor recipients)
 - Social Security Disability Insurance (SSDI), with Medicare
- Beneficiary can be on both programs, so can get double notices.



SSI Requirements

- Two components for minors to be eligible for SSI
 - Medical disability
 - Income and resource eligibility requirements
- Adults have a third component: vocational

Minors

- Who qualifies for SSI as a child medical requirements
 - A child "meets or equals" a specific listing (20 CFR § 404 Subpt. P, App. 1, §§ 100.00 – 114.00) OR
 - Child has functional equivalents as determined by six age appropriate domains.
 - Autistic disorder and other pervasive developmental disorders (112.10)

Minors

- Who qualifies for SSI as an adult medical vocational requirements
 - An adult "meets or equals" a specific listing (20 CFR § 404 Subpt. P, App. 1, §§ 1.00 – 14.00) OR
 - An adult must show that they are unable to work (any minimum wage unskilled job, on a sustained basis)
 - Autistic disorder and other pervasive developmental disorders (12.10)

SSI Financial (Income and Resource) Requirements

- Income and financial resources cannot exceed specified amounts. (20 CFR § 416.1100) (20 CFR § 416.1201).
- For minor children, parent's income and resources are deemed to the child (20 CFR § 416.1165) (20 CFR § 416.1202(b))
- Exception: Parents income and resources not deemed to minor child who lives with parents if child was or is eligible for a medical treatment facility (20 CFR § 416.1165(i)) (20 CFR § 416.1202(b)(2))
- Deeming of parent's income and resources to the child ends at age 18. (20 CFR § 416.1165) (20 CFR § 416.1202(b))
- If a child under age 18 lives with one parent, \$2,000 of the parent's total countable resources do not count. If the child lives with two parents,\$3,000 do not count. (20 CFR § 416.1205)



SSI Financial Resource Requirements

The most common types of income and/or resources that are NOT counted include:

- Home primary residence (20 CFR § 416.1210(a))
- Household goods and personal effects (20 CFR § 416.1216)
- One vehicle (20 CFR § 416.1218)
- 1/3 of the income received for child support from an absent parent (20 CFR § 416.1124 (c)(11))
- Foster care payments (20 CFR § 416.1124 (c)(8))
- Certain types of pensions for example, pensions that are not payable until the adult reaches a certain age. residence (20 CFR § 416.1202(b)(i))
- Up to \$100,000 in a qualified ABLE account.
- Funds for a Plan to Achieve Self Sufficiency (PASS) (20 CFR § 416.1210(f))
- Grants, scholarships and gifts for tuition and educational fees and expenses are excluded for 9 months. (20 CFR § 416.1250)



Unearned Income (SSI)

- Unearned income is income from any source that is not earned. (20 CFR § 416.1120)
- Examples include:
 - SSDI benefits 9 months to spend retroactive benefits (20 CFR § 416.1233)
 - Gifts and inheritances (cash, real property, personal property) (20 CFR § 416.1121(g))
 - In-kind support and maintenance (20 CFR § 416.1121(h))



- First \$100,000 in the account balance are not countable resources.
- If balance exceeds \$100,000, then SSI benefits will be suspended, not terminated.
- If SSI benefits are suspended because of ABLE account balance, beneficiary still receives Medicaid/Medi-Cal.
- Qualified distributions for certain housing expenses are not disregarded under SSI.

1. Achieving a Better Life Experience Act of 2014, H.R. 647, 113th Congress § 103 (2014).



SSI Application Process

- Call SSA to make appointment
 - Protect the filing date
- Bring information about income and financial resources:
 - Earnings records
 - Bank account information
 - Leases, etc.
- Beware: SSA may make an error in determination of disability.

SSI Resource Eligibility Reviews

SSA monitors income and resources in two ways:

- Amount of Benefits (Monthly)
 - Recalculated monthly (for following month) based on income and resources
- Redetermination of eligibility (annual)
 - Can be form questionnaire or interview
 - SSA prepares "Redetermination Summary for Determining Continuing Eligibility for Supplemental Security Income Payments"
 - Claimant has 10 days to respond if disagrees with results; can request an extension



Continuing Disability Reviews (CDRs)

- CDR's Required at 1, 3, 5, or 7 year intervals
 - To see if individual has medical improvement.
 - If improvement is such that one no longer qualifies as disabled, then benefits will cease.
 - Burden of proof lies with SSA to show improvement.
 - Be aware that SSA may make errors in determining whether there has been medical improvement.

(20 CFR § 416.994a)



Regulation: 20 CFR § 416.987

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- Adult medical vocational rules are applied
 - A child who has met a listing is more likely to continue to receive benefits as an adult
 - A child who qualified for SSI based on functional equivalency must show that they are unable to work (any minimum wage unskilled job, on a sustained basis)

(20 CFR § 416.920) (20 CFR § 416.994)



- SSA will consider the following in making its decision regarding ability to work:
 - **Functioning in educational programs** difficulties in a school setting are likely to arise in a workplace setting;
 - Community and work experience on-the-job training, work experience (including volunteer jobs), and accommodations or supports that the child may have received in these settings;
 - Work-related stress the child's ability to handle stress in community settings.
- Evidence of child's impairments established under age 18 can be used to prove disability in young adulthood because still relevant.
- See Social Security Policy Interpretation Ruling "Titles II and XVI: Documenting and Evaluating Disability in Young Adults" Fed. Reg. Vol. 76, No. 176, p. 56263.



• Evidence used:

- Doctors (M.D., Psy. D.) for establishing a medical impairment.
- Other healthcare professionals (Lesser weight than a doctor's evidence. E.g., therapist can provide information about functionality and severity of the impairment.)
- School (Education records count equally to medical records in the determination)
- Family and community members (severity and impact of the impairment.)



• Financial Resources

- Based on child's income and resources.
- Parents' income and resources no longer deemed to the child.
 (20 CFR § 416.1165(g)(7)) (20 CFR § 416.1202(b))
- In-kind support and maintenance will reduce the amount of the SSI benefit



- Students over age 18 may be considered a child for SSI purposes. (20 CFR § 416.1856).
 - Must be under age 22
 - Must regularly attend school, college or training that is designed to prepare for a paying job
 - Must not be married.
- If disabled before age 31, then shorter period is required to obtain insured status for SSDI. (20 CFR § 404.130(c)).
 - E.g., 6 quarters of coverage out of 12 quarters up through age 24.



- Some wages earned by a student under age 22 are excluded from countable income (20 CFR § 416.1112(c)(3)).
 - Wages up to approximately \$5,000 per year may be exempt.
- Attendance requirements to be a student (20 CFR § 416.1861).
 - College or university: attend at least 8 hours per week.
 - Grades 7-12: attend at least 12 hours per week.
 - Vocational Rehab
 - Attend at least 15 hours per week if shop practice.
 - Attend at least 12 hours per week if not shop practice.
 - Can be fewer hours if it is for reasons the beneficiary cannot control, e.g., illness.





In-Kind Support and Maintenance (Food and Shelter)

- SSI check will be reduced by 1/3rd in-kind support rule if someone provides food and/or shelter to beneficiary.
 - Ex. Adult child lives at home with parents.
- Compare:
 - If both food and shelter are provided, then SSI check will be reduced by 1/3.
 - But, if only housing or only food is provided, check will still be reduced by 1/3.

(20 CFR 416.1131-416.1133) (20 CFR 416.1141(a))







- If child is given cash, that amount will be reduced from the SSI check. (20 CFR 416.1121(g))
- Current market value of non-cash gifts will be counted as income and subtracted from the SSI check, up to a maximum amount.
- Exceptions:
 - Gifts used for tuition, educational fees and educational expenses are not counted; may be set aside for 9 months. (20 CFR 416.1250)
 - The value of domestic travel tickets will not be counted if they are given as items instead of cash. (20 CFR 416.1124(c)(16))





SSDI on the Account of Another (Title II)

Regulation: 20 CFR § 404.350 - 404.366

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SSDI on the Account of Another (Title II)

- A child may receive Social Security Disability Insurance (SSDI) if the parent is receiving retirement benefits, is disabled, or deceased (get more money)
 - Entitlement and amount are determined by the parent's earnings record.
 - May be entitled as early as birth.
 - May receive it after age 18 (DAC).
- Requirements
 - All categories are not the same; e.g., 1/2 support rule.





Title II DAC Benefits

- To receive Disabled Adult Child benefits:
 - The disability must have occurred prior to age 22
 - The disability is continuous through the present.
 - Child's earnings record must show that child's work is below the level of substantial gainful activity (SGA). The threshold amount per month allowed as of 2016 stands at \$1,130 for impairments other than blindness, \$1,820 a month for those declared blind.



Title II DAC Benefits

- The advantages of receiving DAC vs. SSI:
 - Usually, the DAC benefit amount is higher than SSI
 - There is no restriction on income and resources
 - DAC benefits are tied to MediCare
- The disadvantages of DAC vs. SSI:
 - DAC benefits do not always provide Medi-Cal, but can buy in. (Medi-Cal covers some expenses that Medicare does not: dental, institutional living, prescription "doughnut hole".)
 - Individuals generally cannot get married (one must get annulled, not divorced), unless marry another DAC.





SSI and SSDI Work Incentive Programs

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SSI Work Incentives

Earned Income Exclusion

- 2:1 rule: for every \$2 earned, there is a \$1 reduction in benefits (i.e., ½ of remaining earnings are excluded from countable income). (20 CFR § 416.1112)
- First \$65 per month are excluded from countable income





SSI Work Incentives

\$1,665

\$1,600

-\$800

\$800

\$0

<u>-\$65</u>

Example of Earned Income Exclusion*
 SSI Benefit
 \$800

Earned Income (Gross) Earned income exclusion Net income for eligibility 1/2 earnings excluded Countable earnings

SSI Benefit Check

* All numbers are monthly





- SSI benefit amount can be \$0 but beneficiary remains on the rolls.
 - Still receives Medi-Cal
 - Does not need to re-apply if recipient has not received benefits for fewer than 365 days.



SGA - Rebuttable Presumption

- Once on benefits:
 - For SSDI: Earnings at the SGA level creates a rebuttable presumption that the individual is not disabled. (20 CFR § 404.1574(a)(1))
 - For SSI: SGA amount cannot be used to solely to cease people. Statute: Social Security Act § 1619.
- Three work incentive rules to rebut the presumption
 - IRWEs
 - Employer Subsidies
 - Special Conditions





Employment Supports

- Sheltered Workshop Income (Generally not SGA)
 - Earnings in Sheltered Workshop may show SGA (20 CFR § 404.1574(a)(1) (20 CFR § 416.974(a)(1))
 - SSI: Earnings in Sheltered Workshop are counted as earned income in determining the monthly benefit amount (20 CFR § 416.1110(d))



Employment Supports

 Example of Employment Supports Offsetting SGA for SSDI

Earnings

Taxi for panic attacks (IRWE)

Leave early for panic attack

(Employer subsidy)

Countable earnings

\$1,400 / month

-\$300 that month

-\$240 that month

\$860 that month

Result: Gross earnings are over the SGA level of \$1,130 (nonblind), but countable earnings are less than SGA level.





Overpayments

• Fault

- Facts show incorrect payment resulted from an incorrect statement the individual knew or should have known.
- Failure to provide material information.
- Acceptant of an incorrect payment the individual knew or should have known was incorrect.
- SSA must consider all pertinent circumstances.

(20 CFR § 404.507) (20 CFR § 416.552)





Overpayments

- When Overpayment Waiver may be granted
 - Fact of overpayment.
 - Without Fault
 - Waive if:
 - A. Hardship (defeat purpose of SSDI or SSI). 10% maximum will be deducted.
 - B. Against equity and good conscience.

(20 CFR § 404.512) (20 CFR § 416.553) (20 CFR § 416.554)





Additional Resources

- Lanterman Developmental Disabilities Act (AB 846)
 - DD state law.
 - > \$1 Billion for implementation in state budget.
 - More money than SSI benefits.
- The five developmental disabilities that qualify for Lanterman Act services:
 - Cerebral Palsy.
 - Epilepsy.
 - Autism
 - Intellectual disability
 - Other developmental disabilities that require similar treatment
- Regional Centers pay contracts on services.

